# **COUNCIL ASSESSMENT REPORT**

Panel Reference	PPSSTH-12				
DA Number	DA2019/143				
LGA	Cootamundra Gundagai Regional Council				
Proposed Development	Non Putrescible Landfill				
Street Address	Tumblong Reserve Road Tumblong				
Applicant/Owner	NSW Crown Land & Martin Peter Hay				
Date of DA lodgement	06/11/2019				
Number of Submissions	39				
Recommendation	Approve Subject to conditions				
Regional Development Criteria (Schedule 7 of the SEPP (State and Regional Development) 2011	Particular designated development Development for the purposes of— (a) <i>EXTRACTIVE INDUSTRIES</i> , which meet the requirements for designated development under clause 19 of Schedule 3 to the <i>Environmental Planning and Assessment Regulation 2000</i> , Part 4 Regionally significant development 20 Declaration of regionally significant development: section 4.5(b) (1) Development specified in Schedule 7 is declared to be regionally significant development for the purposes of the Act. (2) However, the following development is not declared to be regionally significant development— (a) complying development, (b) development for which development consent is not required, (c) development for which a person or body other than a council is the consent authority, (Note: the Southern Regional Planning Panel is the consent authority not CGRC), (e) development within the area of the City of Sydney.				
List of all relevant s4.15(1)(a) matters	State Environmental Planning PoliciesState environmental Planning Policy (Infrastructure) 2007;State environmental Planning Policy No 33 – Hazardous and Offensive DevelopmentState environmental Planning Policy No 55 – Remediation Of Land;State environmental Planning Policy (State and Regional Development 2011)State environmental Planning Policy (Primary Production and Rural Development)Riverina Murray Regional Plan 2036.Gundagai Local Environmental Plan 2011				
List all documents submitted with this report for the Panel's consideration	Table 1: Plans and Support Documentation           Nos.         Description         Prepared By           1         Secretary's Environmental Assessment Requirements         Department of Planning and Environment           1         Descin Drawings         InSitu Advisory           Figure 1 - Site location plan         Figure 1 - Site location plan         InSitu Advisory           Figure 2 - Existing Site Survey         Figure 3 - Existing Site Survey         InSitu Advisory           Figure 3 - Existing Site Survey         Figure 3 - Existing Site Survey         Figure 5 - Proposed Landfill Subgrade Levels and Layout Plan           Figure 5 - Proposed Landfill Subgrade Levels and Dipework Layout         Figure 5 - Proposed Landfill Subgrade Levels and Dipework Layout           Figure 9 - Leachate Drainage Blanket and Pipework Layout         Plan           Figure 10 - Phased Excavation Plan         Figure 10 - Phased Excavation Plan           Figure 11 - Proposed Filling Plan         Figure 13 - Top of Maste Layout Plan           Figure 13 - Top of Readbillation Solis Novement Plan         Figure 13 - Excavation Solis Movement Plan           Figure 13 - Excavation Solis Movement Plan         InSitu Advisory           Technical Specification - Cell 1 and 2 and Leachate Dam Construction InSitu Advisory         Institu Advisory           Technical Specification - Cell 1 and 2 and Leachate Dam Construction Institu Advisory         Institu Advisor				

Clause 4.6 requests	N/A
Summary of key submissions	<ul> <li>Suitability of the site</li> <li>Inadequate justification for the proposal on the site</li> <li>Waste management/Human health</li> <li>Soil/Right to farm</li> <li>Water/leachates/groundwater &amp; surface run off</li> <li>Traffic &amp; transport/school buses</li> <li>Physical limitations at intersection</li> </ul>
	<ul> <li>Air quality &amp; odour/dust</li> <li>Hazards &amp; risk</li> <li>Noise &amp; vibration</li> <li>Biodiversity</li> <li>Agricultural land impacts</li> <li>Heritage</li> </ul>
	<ul> <li>Visual/views</li> <li>Fire &amp; Incident management</li> <li>Landfill closure</li> <li>Biosecurity</li> <li>Consultation</li> <li>Council's Role/Conflict of interest</li> <li>Property values</li> <li>Litter control</li> <li>EIS adequacy</li> <li>Local amenity</li> <li>Alternate site investigation</li> <li>Hours of operation</li> </ul>
Report prepared by	Monitoring     REPORT PREPARED BY - Ian Graham (M.Plan MPIA) of Iris Planning as an     independent planner engaged by Cootamundra Gundagai Regional Council to assess the     application.
Report date	Tuesday 17 March 2020

## Summary of s4.15 matters

Have all recommendations in relation to relevant s4.15 matters been summarised in the Executive Summary of the	Yes <del>/ No</del>
assessment report?	
Legislative clauses requiring consent authority satisfaction	
Have relevant clauses in all applicable environmental planning instruments where the consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarized, in the Executive Summary of the assessment report?	Yes <del>/ No / No Applicable</del>
e.g. Clause 7 of SEPP 55 - Remediation of Land, Clause 4.6(4) of the relevant LEP	
Clause 4.6 Exceptions to development standards	
If a written request for a contravention to a development standard (clause 4.6 of the LEP) has been received, has it been	<del>Yes / No /</del> Not
attached to the assessment report?	Applicable
Special Infrastructure Contributions	
Does the DA require Special Infrastructure Contributions conditions (S7.24)?	<del>Yes / No /</del> No
Note: Certain DAs in the Western Sydney Growth Areas Special Contributions Area may require specific Special	Applicable
Infrastructure Contributions (SIC) conditions	
Conditions	
Have draft conditions been provided to the applicant for comment?	Yes <del>/ No</del>

Have draft conditions been provided to the applicant for comment? Note: in order to reduce delays in determinations, the Panel prefer that draft conditions, notwithstanding Council's recommendation, be provided to the applicant to enable any comments to be considered as part of the assessment report

# DA 2019/143 Assessment Report Bangus Gravel Pit Tumblong Reserve Road, Tumblong NSW

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Panel Reference	PAN - 5628
DA Number	DA 2019/143
LGA	COOTAMUNDRA GUNDAGAI REGIONAL COUNCIL

# **GENERAL CONCLUSION**

- 1. The site is considered suitable for the proposed Non-Putrescible Waste Disposal Facility subject to complying with, and implementing, the conditions of consent.
- 2. The development impact assessment and concerns will be addressed in the main by the Environment Protection Authority licencing of the activity which, together with other conditions of consent, set out the environmental standards to ensure that the construction and operation of the Waste Disposal Facility produces no harm to the environment.
- **3.** The concerns regarding the impacts of the trucks servicing the development have been addressed by the Transport for NSW and Council's recommended conditions.
- 4. The applicant advises that adjoining owners were contacted in respect to the proposed development.
- 5. There is concern from the submissions made about the transparency of the relationship between the applicant and Council. As Council is a beneficiary of the surplus gravel materials of considerable value this represents a conflict of interest. Council has appointed an independent planner Ian Graham (M.Plan MPIA) to assess the application.
- 6. The contractual arrangement between the applicant and Council needs to be transparent for the sake of probity and the legal mechanism for this needs to be determined.

# **EXECUTIVE SUMMARY OF RELEVANT MATTERS CONSIDERED IN 4.15 EVALUATION**

(1) Matters for consideration—general in determining a development application, a consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application—

(a) the provisions of-

# (i) ANY ENVIRONMENTAL PLANNING INSTRUMENT, AND

State Environmental Planning Policy (Infrastructure) 2007;	COMPLIES
State Environmental Planning Policy No 33–Hazardous and Offensive Development;	COMPLIES
State Environmental Planning Policy No 55–Remediation of Land;	COMPLIES
State Environmental Planning Policy (State and Regional Development 2011)	COMPLIES
State Environmental Planning Policy ( Primary Production and Rural Development)	COMPLIES
Riverina Murray Regional Plan 2036	COMPLIES
Gundagai LEP 2011	COMPLIES
Development Generating Heavy Vehicle Usage Of Local Roads June 2015	COMPLIES
State Environmental Planning Policy (Infrastructure) 2007;	COMPLIES

# (ii) ANY PROPOSED INSTRUMENT

that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Planning Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved), and

No proposed instruments

# (iii) ANY DEVELOPMENT CONTROL PLAN

No development control plans applicable

# (iiia) ANY PLANNING AGREEMENT

that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4, and

# No agreement has been entered into

#### (iv) THE REGULATIONS (to the extent that they prescribe matters for the purposes of this paragraph),

#### Schedule 3 definition 32 Waste management facilities or works

(1) Waste management facilities or works that store, treat, purify or dispose of waste or sort, process, recycle, recover, use or reuse material from waste and—

- (a) that dispose (by landfilling, incinerating, storing, placing or other means) of solid or liquid waste -
  - (i) that includes any substance classified in the Australian Dangerous Goods Code or medical, cytotoxic or quarantine waste, or
  - (ii) that comprises more than 100,000 tonnes of "clean fill" (such as soil, sand, gravel, bricks or other excavated or hard material) in a manner that, in the opinion of the consent authority, is likely to cause significant impacts on drainage or flooding, or
  - (iii) that comprises more than 1,000 tonnes per year of sludge or effluent, or
  - (iv) that comprises more than 200 tonnes per year of other waste material, or
- (b) that sort, consolidate or temporarily store waste at transfer stations or materials recycling facilities for transfer to another site for final disposal, permanent storage, reprocessing, recycling, use or reuse and
  - (i) that handle substances classified in the Australian Dangerous Goods Code or medical, cytotoxic or quarantine waste, or
  - (ii) that have an intended handling capacity of more than 10,000 tonnes per year of waste containing food or livestock, agricultural or food processing industries waste or similar substances, or
  - (iii) that have an intended handling capacity of more than 30,000 tonnes per year of waste such as glass, plastic, paper, wood, metal, rubber or building demolition material, or
- (c) that purify, recover, reprocess or process more than 5,000 tonnes per year of solid or liquid organic materials, or

# (d) that are located-

- (i) in or within 100 metres of a natural waterbody, wetland, coastal dune field or environmentally sensitive area, or
- (ii) in an area of high water table, highly permeable soils, acid sulphate, sodic or saline soils, or
- (iii) within a drinking water catchment, or
- (iv) within a catchment of an estuary where the entrance to the sea is intermittently open, or
- (v) on a floodplain, or
- (vi) within 500 metres of a residential zone or 250 metres of a dwelling not associated with the development and, in the opinion of the consent authority, having regard to topography and local meteorological conditions, are likely to significantly affect the amenity of the neighbourhood by reason of noise, visual impacts, air pollution (including odour, smoke, fumes or dust), vermin or traffic.
- (2) This clause does not apply to-
  - (a) development comprising or involving any use of sludge or effluent if—
    - (i) the dominant purpose is not waste disposal, and
    - (ii) the development is carried out in a location other than one listed in subclause (1)(d), above, or
  - (a1) artificial waterbodies located on relevant irrigation land, or
  - Note. The term relevant irrigation land is defined in clause 38.
  - (b) development comprising or involving waste management facilities or works specifically referred to elsewhere in this Schedule, or
  - (c) (Repealed)

Environmental Planning and Assessment Regulation 2000

Part 1, 3 Definitions

Part 1, 4 What is designated development?

Part 6, Division 1, 50 How must a development application be made?

Part 6, Division 1, 56 Extracts of development applications to be publicly available

Part 6, Division 5 Public participation—designated development

Part 6, Division 5, 77 Notice of development application for designated development to be given to public authorities

(other than concurrence authorities and approval bodies)

Part 6, Division 5, 78 Information to be contained in notice for designated development

Part 6, Division 5, 79 Exhibition of notice on land for designated development

Part 6, Division 5, 80 Publication of notice for designated development

Part 6, Division 5, 81 Forwarding of submissions to Planning Secretary Part 6, Division 8, 92 Additional matters that consent authority must consider Part 6, Division 10, 102 How soon must a notice of determination be sent? Part 6, Division 11, 113 Applications taken to be refused Part 6, Division 12, 118 Applications under sections 4.55(2) and 4.56 for modification of certain development consents Part 8, Division 4, 160B Deemed refusal period for application for subdivision certificate Part 15, Division 1, 251 Additional fee—designated development Part 15, Division 1, 252 Additional fees—development requiring advertising Schedule 1 Forms Schedule 3 Designated development Schedule 5 Penalty notice offences

(v) (Repealed)

# (b) THE LIKELY IMPACTS

of that development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,

- Have been identified in the expert reports and in the submissions received. An attempt has been made to rank these in order of frequency in the submissions received.
- Natural environment impacts
- Built environment
- Social environment
- Economic environment

# (c) THE SUITABILITY OF THE SITE for the development,

The suitability of the site is demonstrated by the willingness of the NSW Environment Protection Authority to issue General Terms of Approval based on the expert information received and consistency with the Environmental Guidelines Solid Waste Landfills (EPA 2016).

# (d) ANY SUBMISSIONS MADE in accordance with this Act or the regulations,

A document has been prepared listing the issues raised in the public submissions received as a product of the public notifications process.

# (e) THE PUBLIC INTEREST.

The public interest has been served by:

- community consultation by notification of the proposed development in accordance with Council's policies,
- consideration of submissions received as a product of the notification
- referral of the application to relevant authorities for assessment
- assessment of the application under the provisions of 4.15 the EP& A Act
- the social economic impacts were considered briefly in the EIS 9.12
- the imposing of conditions on the development consent to ensure the development is acceptable and sustainable for its life cycle environmentally (natural, social & economic).
- the conditions will require monitoring of the operational performance and impacts that will be reported regularly. The outcomes of which will be made publically available on request.

# PROPOSED DEVELOPMENT

# Visy Waste stream

- Boiler sand and Fly Ash
- Dregs and Grits
- Glass
- Paper Machine Rejects (PMR's) i.e. plastics/cans etc.
- Waste Fibre











# Extract from Figure 18 – Infrastructure layout plan

North east corner of site



The development proposal is to establish a General Solid Waste (Non-Putrescible) waste disposal facility at an existing quarry (Bangus Gravel Pit) occupying an area of 4.5 hectares located along Tumblong Reserve Road in the Cootamundra-Gundagai Regional Council area.

The proposal seeks:

- General site clearance involving the removal of vegetation and excavation gravel to be hauled to location shown on the drawings;
- Selective removal of existing subsoils and topsoil and placement in designated perimeter windrows/bunds (to be spray seeded) for future reuse;
- General excavation of in-situ materials to achieve formation levels within Cells 1 & 2, leachate dam and stormwater pond with generation of additional gravel resource for Council and site use (primarily as road base for pavement construction in roads)
- Haulage of excess and unsuitable materials to stockpile locations shown within the drawings;
- Placement of suitable compacted engineered clay-rich fill from within the quarry to achieve design sub-base and peripheral intercell bunds to subgrade levels;
- Supply and installation of Geosynthetic Clay Liner (GCL) on the landfill side slopes, bunds and landfill floor within Cells 1 & 2 and within the proposed leachate dam;
- Supply and installation of 2.0mm double rough sheet (DRS) geomembrane on the cell base, side slopes and adjoining intercell bunds, and within the proposed leachate dam;
- Installation of a suitable protection (cushion) geotextile above the geomembrane lined surfaces;
- Installation of 300mm minimum thickness suitable aggregate leachate drainage blanket;
- Supply and installation of leachate collection pipework, including 250mm and 150mm internal diameter perforated pipes and 400mm internal diameter leachate collection side slope risers;
- Supply and installation of separation geotextile above granular leachate drainage blanket; and
- Construction of landfill access roads, hoppers etc.

Once the landfill reaches its capacity, the site will be fully rehabilitated to standards consistent with the surrounding landscape. This will involve 2 steps, including preparing the site to clear the vegetation from the site and rehabilitation of the site when the landfill is completed to be in accordance with the Biodiversity Development Assessment Report (pg 60/61). Details of which will be embodied in an Environmental Management Plan to the satisfaction of Cootamundra Gundagai Regional Council and the EPA.

The <u>purpose of the excavation and the above works</u> is to dispose of 60,000 tonnes per year of general solid waste non putrescible derived from the Visy production facility located at Tumut.

<u>Daily operations</u> will involve the transportation of waste from Visy's production plant at Tumut to the proposed site at a rate of approx. 300 tonnes per day. The waste is spread and compacted then covered with the onsite excavated material in layers until the finished surface levels proposed in the rehabilitation plan have been reached. It is expected that the operation will last for 8-10 years

 Site access haul roads will be along Gocup Road, Old Hume Hwy, Hume Hwy and Tumblong Reserve Road



- Building proposed Small scale office together with staff amenities, storage area, carport, portable toilets (portaloo) and car parking will be provided close to the amenities.
- Staffing and hours of operation The landfill is projected to directly employ 8 full time staff; 3 onsite plant and maintenance workers, 1 loader operator at waste source, 2 truck drivers, 1 administration officer, 1 manager. More personnel may be employed in the initial stages. Operating hours staffed from 7am 5pm Monday to Friday and Saturday 7am 1pm.
- Plant and equipment Heavy haulage vehicles (truck and trailer), water cart and excavator.
- Security fencing Installed around proposed site boundary inside the property boundary as shown in figure 18 (opposite column).
- Litter management Litter will be contained onsite by the erection of security fencing with regular litter patrols undertaken by the staff.
- Onsite Essential services No essential services available. Power onsite will be via a portable generator and potable water shall be bought onto the site from off site or collected in a temporary rain tank.
- A dedicated 2,500lts firefighting water cart will be provided. Additionally, a dedicated fire service water tank having a capacity of 10,000lts is to be provided.
- Additional licences required to operate NSW EPA license, Groundwater License for monitoring bores.

# Development type: DESIGNATED & INTEGRATED DEVELOPMENT

Planning Secretary Environmental Assessment Regulations (SEAR) 1321

Waste Disposal facility (landfill) Lot 7004 DP 1028797 and Lot 7300 DP1149008 Tumblong (Cootamundra Gundagai LGA)

# INTEGRATED DEVELOPMENT

The development requires an approval under:

- PROTECTION OF THE ENVIRONMENT OPERATIONS ACT 1997
  - EIS guideline Landfilling 1996
  - o EPA's Environmental Guidelines Solid Waste Landfills 2016
  - $\circ$  EPA GTA's 18<sup>th</sup> Feb 2020
  - ROADS ACT 1993
    - Use of classified main roads and local roads RMS GTA's 6<sup>th</sup> Dec 2019
- RURAL FIRES ACT 1997
  - Bush Fire Assessment Report 29<sup>th</sup> Feb 2020
  - NATIONAL PARKS AND WILDLIFE ACT 1974
    - Department of Primary Industries (DPI) Recommendations and Guidelines – 18<sup>th</sup> Feb 2019.
    - Code of Practice for investigation of Aboriginal objects.
    - Aboriginal Archaeological Impact Assessment Oct 2019
    - Biodiversity Offset Scheme The Biodiversity Conservation Act 2016 25 August 2017.
    - Biodiversity Development Assessment Report Advitech Environmental - 6th Nov 2019 (see 8. Conclusion p60-61)
- LOCAL LAND SERVICES ACT 2013
  - $\circ$  ~ section 60Q allowable activities clearing native vegetation
  - o section 5A allowable activities clause 20 gravel pits listed
  - $\circ$  ~ Land owners consent received 25  $^{th}$  Feb 2020 ~

Note: Future change of ownership to public roads acquisitioned by council.

The following Table 11 addresses the SEAR's requirements and indicates where they are contained within the EIS

No.	As requirements and corresponding sections where addres Secretary's Environmental Assessment Requirements Item	Environmental Impact	
NO.	Secretary's Environmental Assessment Requirements item	Statement Location	
1	Strategic Context	Section 2.1	
2	Waste Management	Sections 4.2.5, 5.1 and 5.2.	
3	Hazards and Risks	Sections 9.10, 9.11.2 and 9.11.3	
4	Air Quality & Odour	Sections 9.2 and 10.3.1	
5	Noise & Vibration	Section 9.4	
6	Water Resources	Sections 5.3, 9.8, 10.2 and 11.1	
7	Soil & Water	Sections 3.4, 3.8, 3.9, 9.7 9.8 and 10.2	
8	Traffic & Transport	Sections 9.5 and 10.3.2.	
9	Biodiversity	Section 9.6	
10	Visual	Section 9.14	
11	Heritage	Section 9.12	
12	Bushfire & Incident Management	Section 9.10	
SEAF	s requirements and corresponding sections where address	sed	
No.	Secretary's Environmental Assessment Requirements Item	Environmental Impact Statement Location	
13	Relevant Environmental Planning Instruments	Section 6	
14	Relevant guides from Local, State and Commonwealth government agencies.	Section 6.13	
15	Consultation	Section 7	

The following key issues from the SEAR's have not been referenced in the EIS table, however they have been addressed in the body of the document presented in the EIS (page 85/86)

Suitability of the site	<b>2.3 site selection</b> (EIS) Submitted that the proposal
Suitability of the site	satisfies the criteria listed in the NSW EPA
	Environmental Guidelines Solid Waste Landfills
	2016 (refer to page 29)
	In summary, the list of inappropriate areas for
	landfilling includes sites located as follows:
	• within 250 metres (or other protection zone) of
	an area of significant environmental or
	conservation value identified under relevant
	legislation or environmental planning instruments,
	including national parks, historic and heritage
	areas, conservation areas, wilderness areas,
	wetlands, littoral rainforests, critical habitats,
	scenic areas, scientific areas and cultural areas
	Comment
	Subject site not within 250 metres of
	environmentally sensitive area.
	<ul> <li>within specially reserved drinking water</li> </ul>
	catchments, such as special areas identified by the
	Sydney Catchment Authority, Sydney Water and
	local water supply uthorities;
	Comment
	Not within prescribed drinking water
	catchment. Surface water runoff subject to
	erosion control measures and EPA conditions
	of consent.
	• within 250 metres of a residential zone or
	dwelling, school or hospital not associated with the
	facility;

ГТ	1		
		Comment Not Applicable	
		• in or within 40 metres of a permanent or intermittent water body or in an area overlying an aquifer that contains drinking water quality groundwater that is vulnerable to pollution;	
		<b>Comment</b> Ground Water Impact Assessment – Nov 2019 No impact identified.	
		• within a karst region or with substrata that are prone to land slip or subsidence	
		Comment Not Applicable	
		• within a floodway that may be subject to washout during a major flood event (a 1-in-100-year event).	
		<ul> <li>Inappropriate areas also include land identified in an environmental planning instrument as being of</li> <li>high Aboriginal cultural significance</li> <li>or high biodiversity significance. In the case of large putrescible waste landfills (more than 50,000 tonnes of putrescible waste per year), buffers of at least 1000 metres should be provided where practicable to residential zones, schools and hospitals to protect the amenity of these land uses from odour, noise and other impacts.</li> </ul>	
		<b>Comment</b> The Aboriginal Aecheological Impact Assesment found no Aboriginal cultural values impacted adversely.	
		<b>Biodiversity</b> Biodiversity Development Assessment Report – Advitech Environmental - 6th Nov 2019 (see 8. Conclusion p60-61)	
		<b>Comment</b> The Biodiversity Development Assessment Report - Advitech Environmental the Nov 2019 identified safeguards and management measures to minimise and avoid biodiversity impacts (site rehabilitation plan required). Compliance with Department of Primary Industries (Attachment 1 SEARs recommendations)	
		Biodiversity Offset Scheme - The Biodiversity Conservation Act 2016 25 August 2017 applies. Applicant indicated offset by payment.	
	Agricultural land impacts	This has been addressed in section 6.10 Local Planning Policies. Proposal's impact statements stated in Gundagail LEP 2011; Aims and table 9 Zone Objectives. Pg 69 – 71 EIS	
1			

		Table 8 (EIS) indicates positive links between the development and the LEP Aims indicating indirect outcomes in respect of aims (b), (c), (d), (e) are relevant only.
	Biosecurity	See section 5.9 Biosecurity pg 63-64 EIS The applicant will also need to comply with the reccommendations of the Department of Primary Industries (Attachment 1: SEAR's recommendations "Biosecurity met") 18 <sup>th</sup> March 2019.
	Bush fire Hazard	Bush Fire Assessment Report Tumblong Waste Disposal Facility; Tumblong Reserve Road Tumblong NSW Prepared By: Building Code & Bushfire Hazard Solutions Pty Limited copy attached in supporting documents.
The <b>E</b>	XPERT REPORTS	
	<ul> <li>Technical Specification Advisory – 22<sup>nd</sup> Oct 20</li> <li>Air Quality Impact Assist Aboriginal Archeologo Oct 2019</li> <li>Biodiversity Developm Nov 2019</li> <li>Leachate Generation A Surface Water Assessin Noise and Vibration In</li> <li>Groundwater Impact A Bush Fire Assessment Reserve Road Tumblon Limited – 29<sup>th</sup> Feb 202</li> <li>Traffic Assessment Reserve</li> </ul>	essment - Northstar Air Quality – 2 <sup>nd</sup> Oct 2019 cal Impact Assessment – Ozark Environmental & Heritage – ent Assessment Report - Advitech Environmental – 6 <sup>th</sup> Assessment - Memorandum SLR Consulting – 1 Nov 2019 nent - SLR Consulting – Nov 2019 apact Assessment - Waves Consulting – 25 <sup>th</sup> Oct 2019 Assessment - McMahon Earth Science - Nov 2019 Report Tumblong Waste Disposal Facility; Tumblong ng NSW - Building Code & Bushfire Hazard Solutions Pty O port – SECA Soluions – 25 <sup>th</sup> Sept 2019
condi		acceptable on the site subject to compying with a range of port. There are recommendations that will form part of consent.
STREET ADDRESS - Tumblong Reserve	e Road, Tumblong NSW 27	729

Lot 7004, DP 1028797, Lot 7300 DP 1149008, Lot 10 DP1210362 & Part Crown Road

# APPLICANT/OWNER - M H Earthmoving Pty Ltd & The Crown

DOI CROWN LANDS has the following comments for this proposal:

- Permission to lodge the application has been received from the Crown on 25<sup>th</sup> February 2020
- Following the lodgement of Land Owners Consent and consequent submission of the DA; ongoing tenure will need to be arranged by submitting a licence application to Cootamundra Gundagai Regional Council for Lot 7004 DP 1028797.
- Two Crown roads exist in close proximity (north and south) to the proposal area. Any Crown road associated with the proposal, for reasons of access; should be transferred to Cootamundra Gundagai Regional Council. For any Crown Road proposed to be included in the proposal area, the applicant should make application to Crown Lands to close and purchase the road.
- Whilst land owners consent for the lodgement of an application has been granted, this does not permit work to be undertaken prior to the finalisation of land tenure.

# DATE OF DA LODGEMENT 6<sup>th</sup> November 2019

There is one anomaly identified with this DA form, being the DA property details omitted to include Lot 10 DP1210362 and the adjoining owners were not originally notified. It is my understanding that all adjoining owners were to be notified as

specified in the EPA Regulations 2000 and as required under council's Community Participation Plan 2019 - Adopted 29 October 2019. Refer to page 7 Development applications table (extract below)

# **Development applications**

Planning document	Mandatory/non mandatory	Timeframe	Target audience	How
Designated development application	Mandatory	28 days	<ul> <li>Properties affected by the proposal</li> <li>Properties adjoining affected site/s</li> </ul>	Letters to individua owners and tenant: Council's newsletter Local newspapers Council website Council's Facebook
State significant development application	Mandatory	28 days	<ul> <li>Properties affected by the proposal</li> <li>Properties adjoining affected site/s</li> </ul>	Letters to individua owners and tenant Council's newsletter Local newspapers Council website Council's Facebook
Integrated development application	Mandatory	28 days	<ul> <li>Properties affected by the proposal</li> <li>Properties adjoining affected site/s</li> </ul>	<ul> <li>Letters to individua owners and tenant</li> <li>Council's newsletter</li> <li>Local newspapers</li> <li>Council website</li> <li>Council's Facebook</li> </ul>

*The EIS 7.3 Community Consultation* indicates that adjoining owners were contacted by the applicant and acquainted with the proposal for the landfill site DA 2019/143. It is not clear in the information available that the adjoining owners to the proposed stockpiling site Lot 10 DP1210362 were formally notified in writing.

Note: Several submissions received were critical of limited consultation process, feeling that it was inadequate in view of the community importance and the environmental impact.

# NUMBER OF SUBMISSIONS

39 from the public and 3 referral bodies (RMS, EPA, RFS)

# RECOMMENDATION

APPROVE SUBJECT TO CONDITIONS as attached file for DA 2019/143

# **REGIONAL DEVELOPMENT CRITERIA (SCHEDULE 7 OF THE SEPP (STATE AND REGIONAL DEVELOPMENT) 2011**

# Particular designated development

Development for the purposes of-

**EXTRACTIVE INDUSTRIES**, which meet the requirements for designated development under clause 19 of Schedule 3 to the *Environmental Planning and Assessment Regulation 2000*,

# Part 4 Regionally significant development

# Declaration of regionally significant development: section 4.5(b)

Development specified in Schedule 7 is declared to be regionally significant development for the purposes of the Act. However, the following development is not declared to be regionally significant development—

- (a) complying development,
- (b) development for which development consent is not required,
- (c) development that is State significant development,
- (d) development for which a person or body other than a council is the consent authority, (Note: the Southern Regional Planning Panel is the consent authority not CGRC),
- (e) development within the area of the City of Sydney.

# LIST OF ALL RELEVANT S4.15(1)(A) MATTERS

# State Environmental Planning Policies

State environmental Planning Policy (Infrastructure) 2007; State environmental Planning Policy No 33 – Hazardous and Offensive Development State environmental Planning Policy No 55 – Remediation Of Land; State environmental Planning Policy (State and Regional Development 2011) State environmental Planning Policy (Primary Production and Rural Development)

# Riverina Murray Regional Plan 2036. Gundagai Local Environmental Plan 20

Table 1	Plans and Support Documentation	
	endices	
No.		Prepared By
1	Secretary's Environmental Assessment Requirements	Department of Planning and Environment
	Design Drawings Figure 0 – Cover Page and Drawing List Figure 1 – Site location plan Figure 2 – Existing Layout & Site Boundaries Figure 3 – Existing Site Survey Figure 4 – Proposed Landfill Subgrade Levels and Layout Plan Figure 6 – Proposed Engineered Geosynthetics Layout Figure 7 – Typical Sections and Construction Details Figure 9 – Leachate Drainage Blanket and Pipework Layout Plan Figure 10 – Phased Excavation Plan Figure 10 – Phased Excavation Plan Figure 11 – Proposed Top of Waste Layout Plan Figure 12 – Typical Capping Construction Details Figure 13 – Top of Rehabilitation Soils Layout Plan Figure 14 – 3D Excavation and Proposed Final Waste Profile Plan Figure 15 – Excavation Soils Movement Plan Figure 16 – Rehabilitation Soils Layout Plan Figure 17 – Proposed Filling Plan Figure 18 – Infrastructure Layout Plan Figure 19 – Leachate Dam & Infrastructure Layout Plan Figure 10 – Descavation And Proposed Final Waste Profile Plan Figure 16 – Rehabilitation Soils Movement Plan Figure 18 – Infrastructure Layout Plan Figure 20 – Stormwater Management Plan	InSitu Advisory
	Construction Quality Assurance Plan	InSitu Advisory
	Technical Specification – Cell 1 and 2 and Leachate Dam Construction Aboriginal Archaeological Impact Assessment	InSitu Advisory OzArk Environment and Heritage
	Air Quality Impact Assessment	Northstar Air Quality
	Biodiversity Development Assessment Report	Advitech Environmental
	Leachate Generation Assessment - Memorandum	SLR Consulting
	Surface Water Assessment	SLR Consulting
	Noise and Vibration Impact Assessment	Waves Consulting
	Groundwater Impact Assessment	McMahon Earth Science
	Traffic Assessment	SECAsolution
	Letter of commitment for continuing use of excavated stockpiled gravel by Council	Cootamundra-Gundagai Regional Council
В	Sush Fire Assessment Report Tumblong Waste Disposal Facility; Tumblong Reserve Road Tumblong NSW	Prepared By: Building Code & Bushfire Hazard Solutions Pty Limited
	etter from Crown	

# REPORT DATE - Tuesday 17 March 2020

# **SUMMARY OF S4.15 MATTERS**

Have all recommendations in relation to relevant s4.15 matters been summarised in the Executive Summary of the assessment report?	YES
LEGISLATIVE CLAUSES REQUIRING CONSENT AUTHORITY SATISFACTION	
Have relevant clauses in all applicable environmental planning instruments where the consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarized, in the Executive Summary of the assessment report? <i>e.g. Clause 7 of SEPP 55 - Remediation of Land, Clause 4.6(4) of the relevant LEP</i>	YES
CLAUSE 4.6 EXCEPTIONS TO DEVELOPMENT STANDARDS	
If a written request for a contravention to a development standard (clause 4.6 of the LEP) has been received, has it been attached to the assessment report?	Not Applicable
SPECIAL INFRASTRUCTURE CONTRIBUTIONS	
Does the DA require Special Infrastructure Contributions conditions (S7.24)? Note: Certain DAs in the Western Sydney Growth Areas Special Contributions Area may require specific Special Infrastructure Contributions (SIC) conditions	NO
CONDITIONS	
Have draft conditions been provided to the applicant for comment? Note: in order to reduce delays in determinations, the Panel prefer that draft conditions, notwithstanding Council's recommendation, be provided to the applicant to enable any comments to be considered as	YES

part of the assessment report

# 4.15 EVALUATION

# (1) Matters for consideration—general

In determining a development application, a consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application—

(a) the provisions of—

# (i) ANY ENVIRONMENTAL PLANNING INSTRUMENT, AND

# Response

The relevant environmental planning instruments are:

# State Environmental Planning Policy (Infrastructure) 2007;

The matter was referred to NSW Transport that issued recommended conditions of consent on the 8<sup>th</sup> December 2019 in a letter with no objections to the development subject to several conditions.

# State Environmental Planning Policy No 33- Hazardous and Offensive Development;

- Waste (landfilling) is rated as potentially offensive with impacts on air and water. As cited in Appendix 3 industries that may fall within SEPP 33. Applying SEPP 33 January 2011. Using 5.1 How to assess a potentially offensive industry it can be concluded that the level of offense will not be significant if it complies with the requirements of the submitted documents and the GTA's provided in the EPA
- The EIS used SEPP 33 and undertook a preliminary assessment of risk and relying on; 'AS/NZS ISO 31000:2009 Risk Management Principles and Guidelines'. This involves the following steps:
  - Evaluating likelihood of occurrence
  - Evaluating consequence
  - Assigning a risk rating.

# The assessment concluded that the proposal will not fall in the category of being potentially offensive.

Note: There is no significant storage onsite of hazardous materials. Note: A rehabilitation plan for the site will be prepared as requested by the DPI (Attachment 1 SEAR's recommendations – *Land stewardship met*).

The results of the assessment are shown in the Environmental impact assessment table below on page 15 also refer to EIS 6.9.1 table 7(page 67) for comment.

# State Environmental Planning Policy No 55 – Remediation of Land;

The EIS states that "SEPP 55 is Applicable, not relevant and the proposed development will address site remediation as a requirement of consent." The initial investigation of the site indicates stage 1 preliminary investigation is not necessary given the history of the site. See Managing Land Contamination Planning Guidelines 3.2

The site known as the "Bangus Quarry" has been operational since 1975.

# State Environmental Planning Policy (State and Regional Development 2011)

It is noted that in schedule 4A of EPA Act 1979 that the Southern Regional Planning Panel is the consent authority

# State Environmental Planning Policy (Primary Production and Rural Development)

This policy aims to reduce used land conflicts and the alienation of rural lands for primary production. The proposal will be consistent with the objectives of the policy subject to compliance with the conditions of consent. The relevant concerns are:

- o biosecurity
- o rehabilitation of the site
- dust control and
- o noise

all have which have been addressed in the EIS

# Riverina Murray Regional Plan 2036

The proposed development is consistent with and related to the following;

Goal 1: A growing and diverse economy

- Direction 1: Protect the region's diverse and productive agricultural land
- Direction 4: Promote business activities in industrial and commercial areas
- Direction 12: Sustainably manage mineral resources

# STRATEGIC CONTEXT

The following relevant strategy plans were considered in the EIS:

- 1. National Waste Policy.
- 2. NSW 2021 State Plan.
- 3. NSW Waste Avoidance and Resource Recovery Strategy (2014–2021).
- 4. NSW Forestry Industry Roadmap 2016.
- 5. Riverina–Murray Regional Plan 2036.
- 6. Riverina Eastern Regional Organisation of Councils Regional Waste Management and Resource Recovery Strategy 2014-2021.

7. Riverina Eastern Regional Organisation of Councils - Regional Freight Transport Plan – Oct 2016.

8. Roads and Maritime Services – Tumut to Hume Highway Corridor Strategy 2016.

9. Cootamundra-Gundagai Regional Council - Community Strategic Plan 2018-2028

10. Cootamundra-Gundagai Regional Council - Economic Development Strategy (May 2017)

The EIS referred to how the proposed waste facility was complimentary and supportive to several the goals, objectives, targets and directions contained in the strategy plans above.

# Response

The plans have been assessed to confirm the statements made in the EIS and found them to be accurate.

#### Provisions of the plans relevant to this application are identified in the table below: Provision **Compliance / comment** Part 1 Preliminary 1.1 Name of Plan Noted 1.1AA Commencement Noted 1.2 Aims of Plan Noted 1.3 Land to which Plan applies Noted 1.4 Definitions Noted The dictionary characterises the development as EXTRACTIVE INDUSTRY means Note: The assessment has been undertaken on the basis the the winning or removal of extractive materials development requiring consent is the waste disposal facility (otherwise than from a mine) by methods such and the extractive industry (existing use) is ancillary to the as excavating, dredging, tunnelling or quarrying, including the storing, stockpiling or processing change of use. of extractive materials by methods such as recycling, washing, crushing, sawing or separating, but does not include turf farming. Note: Extractive industries are not a type of industry—see the definition of that term in this Dictionary. WASTE DISPOSAL FACILITY means a building or place used for the disposal of waste by landfill, incineration or other means, including such works or activities as recycling, resource recovery and other resource management activities, energy generation from gases, leachate management, odour control and the Madvisory winning of extractive material to generate a void for disposal of waste or to cover waste after its disposal.

GUNDAGAI LOCAL ENVIRONMENTAL PLAN 2011



buildings; Respite day care centres; Restricted premises; Semi-detached dwellings; Seniors housing; Service stations; Sex services premises; Shop top housing; Specialised retail premises; Storage premises; Timber yards; Vehicle body repair workshops; Vehicle sales or hire premises; Wharf or boating facilities; Wholesale supplies \$ 2.4 Unzoned land N/A 2.5 Additional permitted uses for particular land N/A 2.6 Subdivision—consent requirements N/A 2.7 Demolition requires development consent N/A 2.8 Temporary use of land N/A Land Use Table Noted Note **Zone RU1 Primary Production** Applies to the site Part 4 Principal development standards

4.6 Exceptions to development standards

Part 5 Miscellaneous provisions

5.10 Heritage conservation

(1) Objectives The objectives of this clause are as follows-

(a) to conserve the environmental heritage of Gundagai,

(b) to conserve the heritage significance of heritage items and heritage conservation areas, including associated fabric, settings and views,

(c) to conserve archaeological sites,

(d) to conserve Aboriginal objects and Aboriginal places of heritage significance.



114 Nangus Station Group 97 Soldier-Settlers Road

# Eastern boundary of Lot 7004 looking south



No Exemptions requested

Complies

OzArk Environment & Heritage prepared the Aboriginal Archaeological Impact Assessment Report: Bangus Quarry Landfill, Cootamundra Gundagai LGA.

#### **Executive Summary**

<u>No Aboriginal sites were recorded as a result of the field</u> <u>survey.</u> In addition, due to the extent of past landform modification in some portions of the study area and the sloping nature of the unmodified landforms, it was assessed that there was a low possibility for subsurface archaeological deposits in the study area.

Recommendations concerning Aboriginal cultural values within the study area are as follows:

1. No Aboriginal objects will be harmed by the proposal. As such, an Aboriginal Heritage Impact Permit is not required, and the works can proceed without further archaeological investigation.

2. As no Aboriginal cultural heritage values will be impacted by the proposal, undertaking the Aboriginal cultural heritage consultation requirements for proponents or the development of an Aboriginal Cultural Heritage Assessment Report are not required.

3. This assessment is confined to within the assessed study area. Should the parameters of the proposed work extend beyond these assessed locations, the further archaeological assessment may be required.

4. All staff involved with the Bangus Quarry landfill activities should be aware of the legislative protection of Aboriginal objects under the NPW Act and the contents of the Unanticipated Finds Protocol (Appendix 3).

5. In the event of skeletal remains being identified during the works, the Unanticipated Skeletal Remains Protocol (Appendix 4) should be followed.

6. All staff involved with the Bangus Quarry landfill activities should undergo cultural heritage induction to ensure they recognize Aboriginal artefacts. A sample guide is provided in Appendix 5.

# Response

No aboriginal objects or cultural heritage values have been identified in respect to the site. A condition of consent will be imposed to ensure that in the event that any aboriginal objects or relics are unearthed during excavation all excavation and site activity will stop and the

and Herit in accord	eferred to the Office of Environment
Note: The by the Ak Assessme A conditi relics are	itage must be advised of the discovery dance with section 89A of the <i>National</i> <i>ad Wildlife Act 1974</i> . The AHIMs report has been superseded aboriginal Archaeological Impact thent. Scion of consent will ensure that if any e discovered during construction all Il cease and the appropriate authorities

#### 5.11 Bush fire hazard reduction

Bush fire hazard reduction work authorised by the *Rural Fires Act 1997* may be carried out on any land without development consent. **Note.** The *Rural Fires Act 1997* also makes provision relating to the carrying out of development on bush fire prone land.



umblong Waste Disposal Facility – Bushfire Hazard Assessment 2011

#### 14.0 Conclusion

The investigation area including the landfill, crown road and temporary stockpile area are currently abuting CGRC's Bushfire Prone Land Map indeed it could be argued that the buffer zone to the woodland land ceases at the top of 20m wide Crown Road access commencing off Tumblong Reserve Road. However the temporary stockpile site is the subject of bushfire prone mapping.

Notwithstanding the whole of the proposed facility has been desk top assessed and assumed to be bushfire prone. As a consequence the aim and objectives of Planning for Bush Fire Protection – 2006 have been applied and suitable recommendations provided.

It is of our opinion that should the proposed development comply with the recommendations contained herein the facility will have successfully met the aim and objectives of Planning for Bush Fire Protection - 2006.

Comments provided are based on the requirements of the Environmental Planning and Assessment Act 1979, the Rural Fires Act 1997, the Rural Fires Regulations 2013, Planning for Bush Fire Protection 2006, and Australian Standard 3959 'Construction of buildings in bushfireprone areas' 2009.

#### Complies

Part of the site (Lot 10) has been identified as bush fire prone land. A bushfire assessment report has been prepared by Bushfire Hazard Assessment report recommended (13.0 Recommendations) a range of bushfire protection measures. The recommendations will be a condition of development of consent.

The following sets out our recommendations for the Bushfire Protection Measures (BPM's) with respect to the aims and objectives of Planning for Bushfire Protection - 2006.

# a) Bushfire Asset Protection Zone;

Landfill site:

The use of the Crown Road corridor for access to the landfill facility will meet the required 10m wide APZ along the north eastern corner boundary. No other APZ's are required. A cleared area around the Office building shall be maintained to a maximum of 3.0m. This shall be equivalent to an Inner Protection Area (paved or close mown).

Temporary Stockpile Area:

The temporary stockpile area will not contain any combustible materials or buildings. PBP does not require any APZ's for this site.

#### b) Access

The use of the Crown Road corridor for access to both the landfill and temporary stockpile sites will meet the required access provisions for heavy fire fighting vehicle access. Clear access across the landfill site will also assist.

#### c) Utility Services

No utility services shall be provided therefore: A dedicated firefighting water cart will be provided. The capacity of the water cart should exceed 2500lts. The water cart is to be provided with a rubber hose reel of minimum 30m in length and a cab controlled water monitor located on the front bumper bar, cab roof or tank.

Additionally, a dedicated fire service water tank having a capacity of 10,000lts is to be provided. The tank shall be non-combustible, be fitted with a 65mm 'storz' coupling suitable to local fire services and be freely accessible to attending fire service trucks.

#### d) Structures

All structures other than the portable toilet shall be non-combustible.

All structures shall be located on the southern boundary of the Crown road access to provide for the required 10m APZ. The office and amenities building shall be located on a reinforced concrete slab and provided with metal mesh screens to all openable doors, windows and vents. Carports are exempt.

#### e) Bushfire Emergency Management Plan

The facility operators are to develop a bushfire emergency management plan to ensure the safety of both staff and









## **Conditions of Development Consent – Transport for NSW**

1. Access to the landfill site via the intersection of the Hume Highway and Old Hume Highway is restricted to general access vehicles only. The transportation of materials/goods to or from the landfill site is restricted to general access vehicles.

2. The Proponent shall keep accurate records of the amount of material imported to the site and associated traffic movement numbers to and from of the subject site (on a monthly basis). These records shall be made available on the operator's website at the end of each calendar year or at the request of either of the Cootamundra Gundagai Regional Council or Transport for NSW.

3. The Proponent shall prepare and implement a Transport Management Plan, in consultation with Council and Transport for NSW of the development and haulage of material. This plan shall focus on the management of traffic generated by the development, the potential impacts, the measures to be implemented, and the procedures to monitor and ensure compliance. As a minimum it shall address, but not necessarily be limited to, the following:

• measures to ensure heavy vehicles adhere to the designated haulage route,

• measures to maximise the use of a low frequency (regular) trucking schedule rather than an intermittently-high frequency (campaign) trucking schedule,

• plans to address poor visibility due to adverse weather eg heavy rain periods, fog etc at the intersection of the Old Hume Highway with the Hume Highway,

• contingency plans to address disruptions to haulage or closure of the haulage route,

• measures to ensure that all loaded vehicles leaving the site are covered, and are cleaned of materials that may fall onto public roads,

• details of procedures for receiving and addressing complaints from the community concerning traffic issues associated with truck movements to and from the quarry,

• measures to be employed to limit disruption to other motorists, emergency vehicles and school bus timetables,

• a Driver Code of Conduct to address such items as; appropriate driver behaviour including adherence to all traffic regulations and speed limits, safe overtaking and maintaining appropriate distances between vehicles, etc and appropriate penalties for infringements of the Code,

• the management of worker fatigue during trips to and from the site,

- appropriate vehicle maintenance and safety, and
- procedures to provide for training and compliance with and enforcement of the plan.

4. Works associated with the development shall be at no cost to Transport for NSW.

**Sediment Control Plan (ESCP)** that meets minimum requirements outlined in this report.

• Potential environmental impacts during the operational phase will be managed in accordance with a <u>Landfill Environment</u> <u>Management Plan</u> that will comply with requirements outlined in this report.

e) Complies subject to conditions.

Access to the site after leaving the Hume Highway will be via the Old Hume Highway and Tumblong Reserve Road, which will be sealed as part of this project. Tumblong Reserve Road provides access to two rural residences, one of which is located between the Old Hume Highway and the proposed facility. The Tumblong travelling stock reserve is also accessed immediately upon entering Tumblong Reserve Road. *EIS 9.4.2* 

There are two aspects; being a road's "fit for purpose" and safety to consider in terms of access including local access roads and the haul roads to be used in the operation and construction of the proposed facility. Consideration and assessment of impacts has been made by the RMS and SECA Solutions with a traffic impact study. Copies of which are attached.

# Conclusions

**SECA Solutions** – *Correspondence* 25/12/19 P1489 Bangus landfill quarry report

"From our study work it is concluded that the proposed development can operate in a safe and satisfactory manner. Discussion with the RMS has highlighted the safety concerns at the key intersection of the Hume Highway and Old Hume Highway and the project will allow for suitable vehicle use and the control of vehicles at this location to maintain road safety. Overall it is considered that the proposed development should be approved with respect to traffic and road safety."

Transport for NSW - Correspondence dated 6/12/2019 SWT19/00039

"Transport for NSW has assessed the Development Application based on the documentation provided and would raise **no objection to the development proposal** subject to the Consent Authority ensuring that the development is undertaken in accordance with the information submitted as amended by the inclusion of the following as conditions of consent (if approved)"

The Transport for NSW recommended conditions of consent are listed in the opposite column.

Relevant - See comments above

Relevant

Schedule 5 Environmental heritage Dictionary

#### DEVELOPMENT CONTROL PLANS

# Response

There is NO DEVELOPMENT CONTROL PLAN that applies to this area.

# SECTION 7.11 PLANS

**GUNDAGAI SHIRE COUNCIL Contributions Plan** in accordance with Section 94 of the Environmental Planning & Assessment Act 1979.

• Development Generating Heavy Vehicle Usage of Local Roads June 2015. Date of Adoption: 8 Sept 2015

# **DEVELOPER CONTRIBUTIONS**

# **Development Generating Heavy Vehicle Usage of Local Roads**

# Response

Contribution for development generating heavy vehicle usage of local roads under Council Policy Contribution rate for a Class 9 (7 axle) heavy vehicle will be set at **\$1.75** per vehicle trip. (Based on ESA of 9.24 x 0.054 Marginal Cost for Rural Collector Road x 3.504km distance)

Based on the figures in the SECA Solutions TIA are maximum number of trips per day equals 30 truck movements = \$33.90 per day. Nonetheless the rates shall be \$1.75 per inward waste carrying vehicle.

# EIS 4.1.3 Temporary stockpile

Council will also be taking excavated material from the proposed stockpile, at a rate of 8,000m<sup>3</sup> to 12,000m<sup>3</sup> per year which would also attract a contribution. The contribution would be calculated under the same plan as the imported waste material.

Council traditionally hauls gravel material in a truck and dog configuration being a tipper truck and tipper trailer (maximum 19m in length). Based on ESA of 4.77 x 0.054 Marginal Cost for Rural Collector Road x 3.504km distance a contribution rate of \$0.91 per vehicle trip is applicable.

The proponent and the Council will need to keep accurate records of imports and exports as per condition 2 of the recommended conditions of consent provided by Transport for NSW. The NSW EPA condition of consent requires the installation of a weighbridge for this purpose (E5 Weighbridge Requirements). "As the quarried materials in stockpile are a valued resource and historically used for Council construction requirements, Council have committed to the continued use of gravel by removing between 8,000m3 to 10,000m3 of material from stockpile until the stockpiled materials were exhausted."

Given the limited available storage within the median crossover on the Hume Highway at its intersection with Old Hume Highway it is considered appropriate that the approved haulage vehicles be restricted to a length comparable to a general access vehicle (19 metre truck and dog combination or 19 metre semi-trailer). The operational activities on the site will include the use of the following plant and machinery:

- Haulage Heavy Vehicles (truck and Trailer).
- o Loader
- Excavator
- o Water cart
- $\circ \quad \ \ \text{Plus firefighting water vehicle}$

It is considered that the typical daily traffic flows per direction will be between 10-15 truck movements (300-450 tonnes per day). Based on the site observations, it is considered that these trucks will have a minimal and acceptable impact upon the road network between the two sites, with 2 truck movements per hour per direction created by the project.

# Common 5 Axle Semitrailer



				6	Ot	16.5t	16.5t
Type of Mass Limits	Maximum Length (metres)	Allowable CVM/CCM (tonnes)	Single Steer Axle (tonnes)	Twin Steer Axle Croup (tonnes)	Single Axle (tonnes)	Tandem Axle Croup (tannes)	Triaxle Croup (tonnes)
GML	19.0m	39.0t	6.0t*	N/A	N/A	16.5t per tandem axle group	N/A
CML	19.0m	40.0t	6.0t*, a	N/A	N/A	17.0t per tandem axle group	N/A
HML	19.0m	40.0t	6.0t*	N/A	N/A	17.0t per tandem axle group	N/A

#### National heavy vehicle mass and dimension limits

## \*, #, a For disclaimer clarification please refer to page 4

Common 6 Axle Semitrailer					0 602		<b>000</b>
Type of Mass Limits	Maximum Length (metres)	Allowable CVM/CCM (tonnes)	Single Steer Axle (tonnes)	Twin Steer Axle Croup (tonnes)	Single Axle (tonnes)	Tandem Axle Croup (tonnes)	Triaxle Croup (tonnes)
GML	19.0m	42.5t	6.0t*	N/A	N/A	16.5t	20.0t
CML	19.0m	43.5t	6.0t <sup>*, a</sup>	N/A	N/A	17.0t	21.0t
HML	19.0m	45.5t	6.0t*	N/A	N/A	17.0t	22.5t

Extract from National heavy vehicle mass and dimension limits – July 2016

#### (ii) ANY PROPOSED INSTRUMENT

that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Planning Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved), and

#### Response

No proposed instruments

#### (iii) ANY DEVELOPMENT CONTROL PLAN,

## Response

No development control plan

# (iiia) ANY PLANNING AGREEMENT

that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4, and

#### Response

No planning agreements entered into.

Note:

Council has an ongoing commitment to win gravel resources from the existing Tumblong Quarry for the
purpose of existing and future road maintenance, road construction and other civil works requiring quality
gravel and fill material. The volume of material required to meet the needs of Council would typically range
in the order of 8,000m<sup>3</sup> to 12,000m<sup>3</sup> per year to be won from the existing pit or excavated stockpiles.
Council will continue to take gravel from the quarry footprint or adjacent stockpiles concurrently with MHE
landfilling operations until such a time that available quarry or stockpiled materials were exhausted.

• There is no indication of a draft planning agreement or commercial arrangement mentioned in the documentation. There will be a need to determine the most appropriate legal mechanism to capture and clarify the responsibilities of the applicant and the Council in regard to the removal of excavated gravel from the site.

Note: it is strongly recommended the legal contract or agreement needs to be made public for the purposes transparency and probity as a condition of consent.

• It is a condition of consent that council's removal of the gravel from the quarry would also need to make the contribution levy under the *GUNDAGAI SHIRE COUNCIL Contributions Plan in accordance with Section 94 of the Environmental Planning & Assessment Act 1979 Development Generating Heavy Vehicle Usage of Local Roads June 2015. Date of Adoption: 8 September 2015* 

# (IV) THE REGULATIONS

(to the extent that they prescribe matters for the purposes of this paragraph),

# Environmental Planning and Assessment Regulation 2000 - Schedule 3 Designated development

# 32 Waste management facilities or works

- (1) Waste management facilities or works that store, treat, purify or dispose of waste or sort, process, recycle, recover, use or reuse material from waste and—
  - (a) that dispose (by landfilling, incinerating, storing, placing or other means) of solid or liquid waste -
    - (i) that includes any substance classified in the Australian Dangerous Goods Code or medical, cytotoxic or quarantine waste, or
    - (ii) that comprises more than 100,000 tonnes of "clean fill" (such as soil, sand, gravel, bricks or other excavated or hard material) in a manner that, in the opinion of the consent authority, is likely to cause significant impacts on drainage or flooding, or
    - (iii) that comprises more than 1,000 tonnes per year of sludge or effluent, or
    - (iv) that comprises more than 200 tonnes per year of other waste material, or
  - (b) that sort, consolidate or temporarily store waste at transfer stations or materials recycling facilities for transfer to another site for final disposal, permanent storage, reprocessing, recycling, use or reuse and
    - (i) that handle substances classified in the Australian Dangerous Goods Code or medical, cytotoxic or quarantine waste, or
    - (ii) that have an intended handling capacity of more than 10,000 tonnes per year of waste containing food or livestock, agricultural or food processing industries waste or similar substances, or
    - (iii) that have an intended handling capacity of more than 30,000 tonnes per year of waste such as glass, plastic, paper, wood, metal, rubber or building demolition material, or
  - (c) that purify, recover, reprocess or process more than 5,000 tonnes per year of solid or liquid organic materials, or
  - (d) that are located-
    - (i) in or within 100 metres of a natural waterbody, wetland, coastal dune field or environmentally sensitive area, or
    - (ii) in an area of high water table, highly permeable soils, acid sulphate, sodic or saline soils, or
    - (iii) within a drinking water catchment, or
    - (iv) within a catchment of an estuary where the entrance to the sea is intermittently open, or
    - (v) on a floodplain, or
    - (vi) within 500 metres of a residential zone or 250 metres of a dwelling not associated with the development and, in the opinion of the consent authority, having regard to topography and local meteorological conditions, are likely to significantly affect the amenity of the neighbourhood by reason of noise, visual impacts, air pollution (including odour, smoke, fumes or dust), vermin or traffic.
- (2) This clause does not apply to—
  - (a) development comprising or involving any use of sludge or effluent if—
    - (i) the dominant purpose is not waste disposal, and
    - (ii) the development is carried out in a location other than one listed in subclause (1)(d), above, or
  - (a1) artificial waterbodies located on relevant irrigation land, or

# Note.

The term **relevant irrigation land** is defined in clause 38.

- (b) development comprising or involving waste management facilities or works specifically referred to elsewhere in this Schedule, or
- (c) (Repealed)

## Response

The proposed development satisfies the criteria above to be considered to be designated development/waste management facility or works. According to the regulations the Southern Regional Planning Panel (SRPP) is the consent authority. The determination of the application, expert reports referred authorities GTA conditions and public submissions will be considered by the panel.

# (B) THE LIKELY IMPACTS OF THAT DEVELOPMENT,

including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,

The EIS on page 4 concludes the nature of environmental impacts created by the proposed waste facility which in my view are an acceptable assessment based on the assessment method used.

## **Environmental Impact Assessment**

An environmental risk assessment was undertaken based on initial investigations and consultation to identify and prioritise issues for further detailed analysis. The table below lists the key issues and summarises the resultant environmental assessment undertaken.

Key Issue Assessment		Impact Determination			
	Method	Construction	Operation	Post	
				Remediation	
	Time Frame	0 - 2 Months	2mths – 15 Years	15 Years +	
Ground Water	Expert Report	Nil	Negligible	Negligible	
Surface Water	Expert Report	Minimal	Negligible	Moderate Positive	
Noise and Vibration	Expert Report	Negligible	Negligible	Nil	
Air Quality	Expert Report	Moderate	Negligible	Nil	
Odour	Expert Report	Negligible	Minimal	Nil	
Traffic and Transport	Expert Report	Minimal	Minimal	Nil	
Biodiversity	Expert Report	Minimal	Negligible	Minor Positive	
Local Character and	Expert Report	Minimal	Minimal	Negligible	
Amenity					
Soil	Expert Report	Minimal	Negligible	Negligible Positive	
Greenhouse and	Expert Report	Negligible	Negligible	Negligible	
Landfill Gas					
Hazards and Risk	Expert Report	Nil	Nil	Nil	
Socio-Economic	Expert Report	Minor Positive	Moderate Positive	Negligible Positive	
Visual Amenity	Expert Report	Minimal	Minimal	Moderate Positive	
Cumulative Impact	Expert Report	Minimal	Negligible	Negligible Positive	

Note: Impact Determination based on relevant expert responses.

# **IMPACT TABLE / RANKING ISSUES**

The following impact table refers to the key issues identified by those who made submissions on the DA 2019/143.

Key Issues	Comments
Suitability of The Site	Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's
Inadequate Justification for proposal on the site	<ul> <li>Section 2.7 of the EIS sets out the options and alternatives to the proposal.</li> <li>The section considers the options of: <ol> <li>Waste to Energy</li> <li>Do – Nothing</li> <li>Redirection to another existing facility</li> <li>Develop a new waste disposal facility.</li> </ol> </li> <li>A number of alternative sites were listed with current EPA licenses. Each were found to have conditions that would negate their use for the current proposed landfill (Refer to pages 34-39). Section 2.8 of the EIS establishes the preferred option of the Bangus facility. The EIS considered the criteria listed in the EPA guidelines "Siting Restrictions"</li> </ul>
	There have been no impediments identified in the reports that would render the site unsuitable subject to the recommended safe guards and conditions listed in this assessment being put in place during construction and operation. The other alternative sites listed have EPA licenses that would

	need to be amended to accommodate the proposed development waste stream which would require full assessment of the environmental impacts and may or may not prove suitable.
	The subject site has the added advantage of being an extractive industry (although operating without any environmental control plans). The existing quarry provides good utilisation of the land as a multiple use (extractive industry and waste management facility) with the benefit to the community and the region.
	The EPA issued their general terms of approval on the 18/2/2020 (REF DOC 19/212921-60) copy attached. The fact that the EPA has given approval subject to conditions having assessed the development in the terms of the Environmental Guidelines Solid Waste Landfills Second Edition 2016 confirms that the site is suitable for this purpose subject to conditions.
Waste Management/Human health	Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's
	Waste management impacts of ground water and surface water contamination as well as air quality assessment (odour, gas and dust) were considered. The findings were as follows:
	SLR Consulting Australia Leachate Generation Assessment 5. Conclusion "In summary, the model has been prepared in accordance with the Environmental Guidelines: Solid Waste Landfills, Second edition (NSW EPA, 2016) and Environmental Guidelines: Use of Effluent by Irrigation (NSW DEC, 2004b). The water balance models prepared account for all predicted leachate inputs and outputs from the leachate management system. The leachate pond volume allows for rainfall infiltration into the waste that becomes leachate (rainfall depth x surface area), rainfall onto the leachate dam, less evaporation from the leachate dam. The model incorporates rainfall volumes from a historically wet year (90th percentile wet year) in the locality. The model was run using monthly time intervals and estimates the changes in the cumulative volume with each month over a period of one year. Based upon this assessment, the results indicate the minimum volume (including freeboard allowance) of the leachate storage pond for Scenario 1 should be 3.06 ML with a surface area of 1,250 m2 and 6.86 ML with a surface area of 2,436 m2 for Scenario 2. Should a larger or smaller pond surface area be adopted, the pond sizing may change due to increased or decreased evaporation."
	The EPA in their GTAs, at 08 Leachate Management, appear to have accepted the above minimum volumes. They will be specified in their license when issued. Subject to meeting EPAs conditions of consent.
	- Memorandum report (REF 610.1902-Leachate Generation Assessment-v1.3.docx)- Leachate Generation Assessment – SLR Consulting Australia Pty Ltd. – submitted 1 Nov 2019 this provided additional information requested by EPA enabling them to prepare the general terms of approval and conditions.
	Northstar Air Quality Pty Ltd 8. CONCLUSION "InSitu Advisory Pty Ltd (InSitu) on behalf of MH Earthmoving Pty Ltd (MHE) has engaged Northstar Air Quality Pty Ltd (Northstar) to perform an air quality and odour impact assessment (AQIA) for the proposed repurposing of a quarry into a waste disposal facility (the Proposal). The Proposal will be located at Lot 7004 DP 1028797 & Lot 7300 DP 1149008 on Tumblong Reserve Road, Tumblong, NSW (the Proposal site). This AQIA forms part of the Environmental Impact Statement (EIS) prepared to accompany the development application for the Proposal under Part 4 of the Environmental Planning and Assessment Act 1979. The AQIA presents an assessment of the impacts of the proposed construction and operational activities at the Proposal site which has been performed using a quantitative dispersion modelling approach, and in accordance with relevant NSW guidelines. The results of the assessment are presented as predicted incremental and cumulative impacts, accounting for prevailing background air quality conditions, where applicable.
	In the case of particulate matter, the concurrent construction and operation of the Proposal would not result in any additional exceedances of short term (24-hour) or longer term (annual average) deposition or concentration criteria. In the case of odour, predicted impacts have been assessed assuming that odour emissions from the non- putrescible waste accepted would be similar to emissions from putrescible waste. Even under this highly conservative assumption,

	compliance with the NSW EPA odour criterion is easily achieved. Odour during actual operation of the landfill is anticipated to be significantly lower than that predicted. The results of the air quality impact assessment indicate that the granting of Development Consent for the Proposal should not be rejected on the grounds of air quality."
	<i>"Given the nature and scale of the Proposal, and that the proposed sole-sourced waste is general solid waste (non-putrescible), the generation of <b>landfill gases are anticipated to be negligible</b>, and have not been considered within this AQIA."</i>
	Proposed Bangus Quarry Landfill Development – Tumblong, NSW Air Quality Impact Assessment Report Reference: 19.1084.FR1V1 Date: 2/10/2019
	The safeguards contained in the EPA conditions of consent are designed to mitigate any impacts. The operations will be subject to monitoring onsite and by the surrounding neighbours with a telephone complaints line established to report any issues.
Soil/Right To Farm	Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's
	The following reports confirm that the site is suitable for the development subject the works, operations, monitoring and rehabilitation requirements are met. That is based on the investigations there is likely to be very little harm to the environment nor agricultural pursuits existing on the adjoining properties.
	Northstar Air Quality Pty Ltd - Air Quality Impact Assessment SLR Consulting P/L - Leachate Generation Assessment Waves Consulting - Noise and Vibration Impact Assessment McMahon Earth Science - Groundwater Impact Assessment InSitu Advisory - Construction Quality assurance plan InSitu Advisory - Technical specification (Cells 1 & 2 And Leachate Dam Construction) identify impacts and the remedial measures required.
	Note1: Biosecurity issues associated with the proposed development have been considered in section 5.9 Biosecurity pg 63-64 of the EIS.
	Note 2: A condition of consent will be required for the applicant to submit evidence of having consulted with NSW Department of Primary Industries regarding biosecurity issues that may arise for the proposed landfill operation and to comply with any requirements the Department may have to the satisfaction of the Council.
	Note 3: The DPI in the letter dated 18 march 2019 listed the potential impacts and implications the site may have for surface run off, ground water, adjacent agriculture, and bisecurity that must be assessed.
	The expert reports address all the matters apart from the "biosecurity". As such note 2 above is to ensure that the DPI recommendations in <i>Attachment</i> $1 - Biosecurity Standards Met$ specifies what is required which the applicant will need to address in greater detail and submit to the DPI and Council for approval prior to any onsite activity.
Water/Leachates/ground water & surface run off	Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's
	<ul> <li>SLR Consulting P/L - Leachate Generation Assessment</li> <li>McMahon Earth Science - Groundwater Impact Assessment</li> <li>InSitu Advisory - Construction Quality assurance plan</li> <li>InSitu Advisory - Technical specification (Cells 1 &amp; 2 And Leachate Dam Construction) identify impacts and the remedial measures required.</li> </ul>
Traffic & Transport/ School Buses	Acceptable – subject to compliance with the recommendations within the assessment documents and Transport for NSW GTA's



Physical limitations at this intersection create the necessity to restrict the length of vehicles hauling materials from the waste facility to max 19m in length

In addition to the conditions stated below Transport for NSW recommend that "the haulage vehicles be restricted to a length comparable to a general access vehicle (19 metre truck and dog combination or 19 metre semi-trailer.)"

"Transport for NSW has assessed the Development Application based on the documentation provided and would raise no objection to the development proposal subject to the Consent Authority ensuring that the development is undertaken in accordance with the information submitted as amended by the inclusion of the following as conditions of consent (if approved):-

- Access to the landfill site via the intersection of the Hume Highway and Old Hume Highway is restricted to general access vehicles only. The transportation of materials/goods to or from the landfill site is restricted to general access vehicles.
- 2. The Proponent shall keep accurate records of the amount of material imported to the site and associated traffic movement numbers to and from of the subject site (on a monthly basis). These records shall be made available on the operator's website at the end of each calendar year or at the request of either of the Cootamundra Gundagai Regional Council or Transport for NSW.

Air Quality & Odour/ Dust	<ul> <li>concerning traffic issues associated with truck movements to and from the quarry, <ul> <li>measures to be employed to limit disruption to other motorists, emergency vehicles and school bus timetables,</li> <li>a Driver Code of Conduct to address such items as; appropriate driver behaviour including adherence to all traffic regulations and speed limits, safe overtaking and maintaining appropriate distances between vehicles, etc and appropriate penalties for infringements of the Code,</li> <li>the management of worker fatigue during trips to and from the site,</li> <li>appropriate vehicle maintenance and safety, and</li> <li>procedures to provide for training and compliance with and enforcement of the plan.</li> </ul> </li> <li>4. Works associated with the development shall be at no cost to Transport for NSW."</li> <li>InSitu Advisory - Construction Quality assurance plan</li> <li>InSitu Advisory - Technical specification (Cells 1 &amp; 2 And Leachate Dam Construction) identify impacts and the development to provide access in a safe an efficient manner will be at the cost of the applicant as a condition of consent. This is in addition to the development contribution referred to above.</li> </ul> Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's Northstar Air Quality Pty Ltd - Air Quality Impact Assessment InSitu Advisory - Technical specification (Cells 1 & 2 And Leachate Dam Construction) identify impacts and the remedial measures required. Acceptable – subject to compliance with the proposed landfill involving Northstar Air Quality Pty Ltd - Air Quality Impact Assessment Insitu Advisory - Technical specification (Cells 1 & 2 And Leachate Dam Construction) identify impacts and the remedial measures required. Acceptable – subject to compliance with the proposed landfill involving
Hazards & Risk	<b>Acceptable</b> - All operations associated with the proposed landfill involving plant and machinery will be subject Work Health and Safety Act 2011 and the Work Health and Safety Regulation 2017 requirements. Also refer to compliance with SEPP no. 33 Hazardous and Offensive

Noise & Vibration	Acceptable – subject to compliance with the recommendations within the assessment documents and EPA GTA's		
	Waves Consulting - Noise and Vibration Impact Assessment InSitu Advisory - Construction Quality assurance plan InSitu Advisory - Technical specification (Cells 1 & 2 And Leachate Dam Construction) identify impacts and the remedial measures required.		
Biodiversity			
Agricultural Land Impacts			
Heritage			
Visual/Views			
Fire & Incident Management			
Landfill Closure			
Biosecurity			
Consultation	SEE COMMENTS IN ATTACHED DOCUMENT		
Councils Role/ Conflict of interest	"BANGUS SUMBISSION RESPONSE"		
Property values	as prepared by the applicant		
Litter control			
EIS adequacy			
Local amenity			
Alternate site investigation limited			
Hours of operation			
Monitoring			

# (C) THE SUITABILITY OF THE SITE FOR THE DEVELOPMENT,

# RESPONSE

The proposed development satisfies the criteria to be characterised as either *Designated Development/Waste Management Facility or Works* or as an *Extractive Industry*. The site has been used as an extractive industry (gravel pit) since 1975 and still is a valuable resource for Cootamundra Gundagai Regional Council for civil works. The proposal provides an opportunity to dispose of regional waste in a sustainable manner (EPA license required) with a by-product of the development producing surplus gravel as a resource for the local community.

# (D) ANY SUBMISSIONS MADE

in accordance with this Act or the regulations,

# RESPONSE

- Bangus Submission Response 161219.docx
- Refer to above table
- The EIS 7.3 Community Consultation quotes "adjoining owners were contacted".

# (E) THE PUBLIC INTEREST.

# RESPONSE

The public interest has been met by;

- The community notification undertaken by council and the informal workshop (no record available) by the applicant.
- By the investigations in respect to the environmental impacts identified by the plans, supportive documentation to the EIS and the remedial action recommended.
- EPA and Transport for NSW conditions of consent and Department of Primary Industries NSW requirements. These conditions require specific site works and monitoring of performance, auditing of environmental controls, rehabilitation plan and monetary contribution to the maintenance to the road used to haul the material to and from the site.
- The licence requirements to be imposed by the EPA to ensure there is no harm to the environment or if it occurs there are actions that can be taken to be remediated.
- The applicant is required to establish a "complaints hotline" for the general public to report any incidents or problems created by the operations of the waste facility.

# RECOMMENDATION

THAT APPLICATION 2019/143 **PROPOSED NON-PUTRESCIBLE WASTE DISPOSAL FACILITY (LANDFILL)** – TUMBLONG RESERVE ROAD, TUMBLONG LOT 7004 DP 1028797, LOT 7300 DP 1149008 AND LOT 10 DP 1210362 BE APPROVED SUBJECT TO THE FOLLOWING CONDITIONS;

Prepared by Ian Graham (M.Plan MPIA)